



Initiative on the New Economy

**Service Provision in Rural and Small Town Places:
A Report for Spalding, Saskatchewan**

March 2006



A project of the Canadian Rural Revitalization Foundation
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INITIATIVE ON THE NEW ECONOMY - ABOUT THE PROJECT

The *Initiative on the New Economy* project of the Canadian Rural Revitalization Foundation works closely with residents, service providers, voluntary organizations, business members, and decision makers to identify factors that contribute to building capacity in rural and small town places across Canada. Capacity is the ability of people residing in a place to mobilize their assets and resources to cope with stress and transition, or to capitalize on opportunities. Such capacity is built from trust and relationships grounded in institutions, organizations, businesses, and services alike. The Initiative on the New Economy is built on four key themes to explore capacity including *local governance*, *communications*, *services*, and the *environment*. This report explores the relationship between services and capacity.

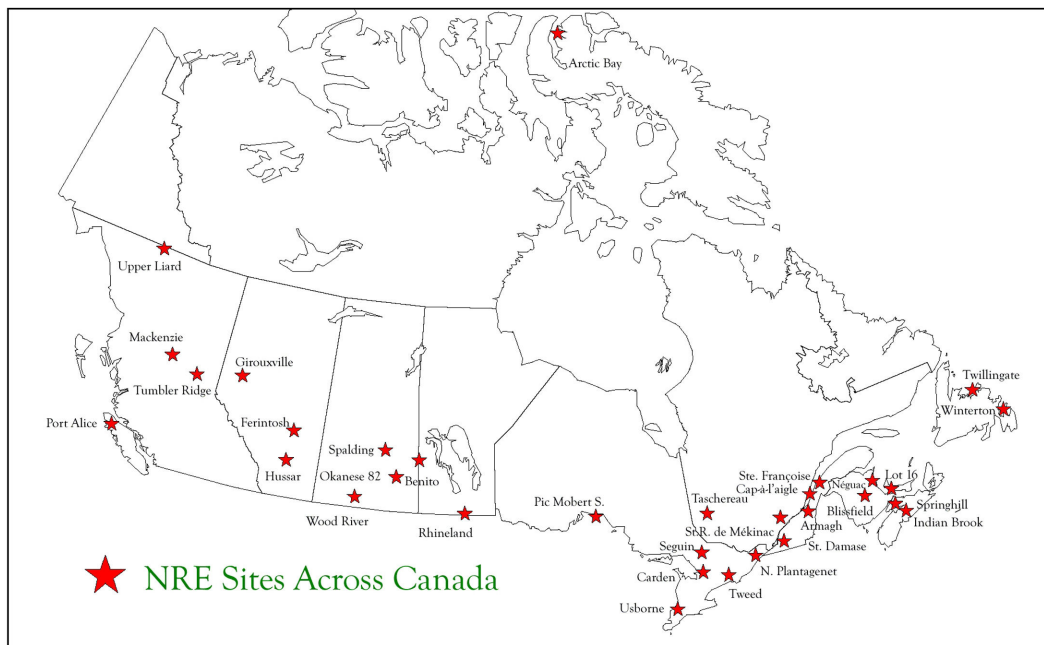
The Services Research theme conducted site profile surveys in the summer of 2005. This is the fourth survey conducted since 1998 with a goal to track services over time. Services play two key functions in building capacity. First, services help rural and small town places to cope with restructuring and transition as a result of economic downturns or plant closures. Job losses stemming from industrial restructuring or closure can place increased demands on local services for education and training, business development, counselling, health care, and other support services. Without such services, residents would have to cope with the additional burden of having to leave their town to access assistance. Job and service losses present a significant challenge to rural and small town places.

Second, services provide opportunities for building relationships, partnerships, and trust. Together, these can lead to new partnerships and innovative ways for delivering services where they might otherwise not exist. For example, schools or seniors' centres can act as multi-functional facilities for the community where local volunteer groups, sporting clubs, local theatre, and others can do their work. Another example might be the way that post offices can act as a one stop shop for a range of government services. This report focuses on the current service provision levels in rural and small town Canada. In particular, this report will compare the availability of services in Spalding, Saskatchewan with services available in other research sites across Canada, as well as with services available in other study sites within Western Canada. In each of the tables in this report, the availability of services in Spalding is compared to the 24 sites surveyed across Canada and to the 9 study sites in Western Canada.

Information for this report was collected in Spalding by: Ingrid Brueckner and Diane Martz.

ABOUT THE SERVICE INVENTORY

The Canadian Rural Revitalization Foundation has been conducting research in 32 rural and small town sites from across Canada. These sites form a type of “rural observatory” in which aspects of the *Initiative on the New Economy* project may be examined. The sites participating in this project reflect the diversity of the Canadian landscape, and include forestry and mining towns, farming and fishing communities, and tourism towns. Furthermore, some of these places are located adjacent to metropolitan areas, while others are more isolated.



In the summer of 2005, researchers visited 24 sites across Canada to update a service provision inventory. This included 9 sites in Western Canada, 5 sites in Ontario, 4 sites in Québec, and 6 sites in Atlantic Canada. The population of these rural and small town places varies from 150 to 5,205 people.

Distribution and size of INE participating sites

| SITES | POPULATION SIZE – 2001 |
|--|------------------------|
| Western Canada | |
| Tumbler Ridge, British Columbia | 1,851 |
| Mackenzie, British Columbia | 5,205 |
| Port Alice, British Columbia | 1,126 |
| Hussar, Alberta | 181 |
| Ferintosh, Alberta | 150 |
| Spalding, Saskatchewan | 261 |
| Wood River, Saskatchewan | 370 |
| Benito, Manitoba | 415 |
| Rhineland, Manitoba | 4,183 |
| Ontario | |
| Seguin, Ontario | 3,698 |
| Tweed, Ontario | 1,540 |
| North Plantagenet, Ontario | 3,848 |
| Carden, Ontario | 888 |
| Usborne, Ontario | 1,490 |
| Québec | |
| Taschereau, Québec | 534 |
| Cap-à-l'aigle, Québec | 720 |
| St. Damase, Québec | 1,327 |
| St. Françoise, Québec | 453 |
| Atlantic Canada | |
| Blissfield, New Brunswick | 674 |
| Neguac, New Brunswick | 1,697 |
| Lot 16, Prince Edward Island | 688 |
| Springhill, Nova Scotia | 4,091 |
| Twillingate, Newfoundland and Labrador | 2,615 |
| Winterton, Newfoundland and Labrador | 560 |

Source: CRRF NRE 2005; Statistics Canada 2001.

Data were collected to examine the availability of a range of services including:

- | | |
|-----------------------|------------------------------------|
| education | community |
| health | transportation |
| protection services | recreational |
| legal | basic Shopping |
| business services | commercial shopping |
| communication | economic development organizations |
| elderly and childcare | housing |
| government | |

AVAILABILITY

Copies of all service availability reports were distributed within the participating sites. Additionally, copies have been posted on the INE website (nre.concordia.ca) and on Greg Halseth's website (<http://web.unbc.ca/geography/faculty/greg>).

Copies of the larger *Service Provision in Rural and Small Town Canada* report are available in a number of locations. At the University of Northern British Columbia, copies have been deposited at the Weller Library or can be accessed on Greg Halseth's website: <http://web.unbc.ca/geography/faculty/greg>. Copies are also available on the Initiative of the New Economy website at: nre.concordia.ca.

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**INITIATIVE ON THE NEW ECONOMY
SERVICE PROVISION IN RURAL AND SMALL TOWN PLACES: A REPORT FOR SPALDING,
SASKATCHEWAN**

Site Description - Spalding, Saskatchewan

Spalding is located approximately 215 km north of Regina and 160 km south of Prince Albert. Saskatoon is located 167 km west of Spalding. The larger towns of Naicam (10 km north) and Watson (34 km south) lie just outside of the boundaries of the RM. The main regional service centres for Spalding include Humboldt (54 km west) and Melfort (61 km north).

The region around Spalding consists of mostly level agricultural land. Agricultural production within the area includes wheat, grains, and oilseeds (i.e. canola), alfalfa, flax, and seed potatoes. Located on the east-side of Spalding is the CN railway that terminates at the community. There have been many changes that have affected the local agricultural sector. In 2000, the Saskatchewan Wheat Pool elevator was closed. However, during the same year, the CMI Terminal (grain elevator) began construction 5 km north of Spalding. In 2003, a new building was under construction to crush and process oilseeds. While the Spalding elementary school was closed in 2000, it was later sold to Eggerman Farms Bee Operation and transformed into a leaf cutter bee outfit in 2004. In 2005, CMI terminals opened a new division to sell fertilizer to farmers. This year marks the centennial celebrations for Spalding.



POPULATION PROFILE - SPALDING, SASKATCHEWAN

The population of Spalding, Saskatchewan declined slightly from 281 residents in 1996 to 261 residents in 2001 (Statistics Canada 2001). Overall, it still has an older family oriented population that includes a substantial population of seniors. This has important implications when planning the delivery of a range of services, such as recreational, educational, health, and senior services. Of particular interest is that while the male population has grown in Spalding, the female population has declined by approximately 16%.

| Population | Site: Spalding | | |
|------------------------------------|----------------|-------|--------|
| | Total | Male | Female |
| Population in 2001 | 261 | 125 | 130 |
| Population in 1996 | 281 | 120 | 155 |
| 1996 to 2001 population change (%) | -7.1% | +4.2% | -16.1 |
| Total - All persons | 260 | 125 | 130 |
| Age 0-4 | 20 | 10 | 15 |
| Age 5-14 | 35 | 15 | 20 |
| Age 15-19 | 15 | 10 | 5 |
| Age 20-24 | 15 | 5 | 10 |
| Age 25-44 | 65 | 40 | 25 |
| Age 45-54 | 10 | 5 | 5 |
| Age 55-64 | 30 | 10 | 20 |
| Age 65-74 | 30 | 20 | 10 |
| Age 75-84 | 30 | 10 | 15 |
| Age 85 and over | 10 | 5 | 5 |
| Median age of the population | 39.5 | 39.5 | 39.5 |

Source: Statistics Canada 2001.

SERVICE PROVISION IN RURAL AND SMALL TOWN PLACES

Services play an important role in retaining and attracting residents and businesses. However, rural and small town places across Canada are experiencing tremendous change stemming from economic and social restructuring in an increasingly global economy. As a result, some small towns have been experiencing population declines. At the same time, federal and provincial government policies have been withdrawing some of the service infrastructure that can provide a foundation for revitalizing rural and small town places and assist residents to cope with stress. Some rural and small town places adjusted to transition through establishing innovative services or diversifying their local economies. These types of innovation suggest one way by which services help to build capacity within a place.

Services also help to build capacity by providing opportunities for building relationships, partnerships, and trust, which subsequently can lead to new partnerships and innovative ways for delivering services where they might otherwise not exist. Together, services can help to enhance local quality of life and mitigate out-migration.

Educational Services

Educational institutions are playing a changing role in maintaining quality of life in rural and small town places. Schools have provided other amenities through their libraries, theatres, and art galleries in places that would otherwise not have access to such services. They have also played a larger economic development role. Community colleges can provide skilled and professional workers, act as a broker of services, and act as a repository of information. They can also design programs and services that are relevant and respond to the changing labour market conditions of small places.

Table 1: Availability of Education Services - 2005

| Services | NRE Sites: | | | | Spalding: | |
|-------------------------|------------|------|-------|------|-----------|------------|
| | Canada | | West | | 2005 | |
| | % Yes | | % Yes | | Within | Within |
| | 2003 | 2005 | 2003 | 2005 | the Site | 30 Minutes |
| Pre-school/kindergarten | 50.0 | 62.5 | 62.5 | 66.7 | X | ✓ |
| Elementary school | 63.6 | 66.7 | 62.5 | 66.7 | X | ✓ |
| High school | 27.3 | 37.5 | 37.5 | 44.4 | X | ✓ |
| CEGEP/college | 18.2 | 16.7 | 25.0 | 22.2 | X | X |

Source: CRRF NRE 2003, 2005 Site Profiles.

With the exception of community colleges, educational services are available in more sites across Canada in 2005 compared to two years ago. A greater proportion of sites in Western Canada offer a range of educational services when compared to the sites across Canada (Table 1). With the exception of community colleges, the Western Canada region has experienced a growth in the availability of educational services since 2003. While there are no educational facilities in Spalding, most of these services are accessible within 30 minutes of the site. For example, a pre-

school, elementary school, and a high school are accessible just ten kilometres away in Naicam or 34 kilometres away in Englefeld. The closest post secondary institutions are St. Peter's College, located 45 kilometres away in Muenster or Carlton Trail Regional College, located 54 kilometres away in Humboldt.

Health Services

Health services play an important role in attracting new labour and retaining residents. During times of economic and social restructuring, closures in hospitals and the centralization of physical and mental health services can be difficult on the elderly and the poor who do not have access to a vehicle or who live in a place with limited transportation services. However, it is not just the utility of health services that is of concern, but also the potential loss of health care jobs that can lead to a further decline in the local economy and population.

Table 2: Availability of Health Infrastructure - 2005

| Services | NRE Sites: | | | | Spalding: 2005 | |
|------------------------------|-----------------|------|---------------|------|--------------------|----------------------|
| | Canada % Yes | | West % Yes | | Within the Site | Within 30 Minutes |
| | 2003 | 2005 | 2003 | 2005 | | |
| Hospital | 18.2 | 12.5 | 25.0 | 22.2 | X | X |
| Health centre/CLSC | 27.3 | 37.5 | 25.0 | 44.4 | X | ✓ |
| Medical clinic | 40.9 | 37.5 | 50.0 | 55.6 | ✓ | |
| Blood/urine testing facility | 36.4 | 41.7 | 37.5 | 44.4 | ✓ | |
| X-ray facility | 22.7 | 20.8 | 37.5 | 33.3 | ✓ | |
| Baby delivery facility | 4.5 | 4.2 | 12.5 | 11.1 | X | X |
| CT scan facility | 0.0 | 0.0 | 0.0 | 0.0 | X | X |
| Nursing home | 13.6 | 16.7 | 12.5 | 11.1 | X | ✓ |
| Pharmacy | 40.9 | 37.5 | 37.5 | 33.3 | X | ✓ |
| Ambulance | 36.4 | 41.7 | 37.5 | 44.4 | X | ✓ |
| Emergency services | 18.2 | 16.7 | 25.0 | 22.2 | X | X |

Source: CRRF NRE 2003, 2005 Site Profiles.

Health facilities are limited in most of the rural and small town places examined (Table 2). This has changed very little over the last two years. Of particular interest is that fewer than 40% of sites across Canada in 2005 have a health centre, hospital, or pharmacy. This carries important implications for residents commuting for medical emergencies or health care reasons. Sites in Western Canada are better equipped with health care facilities when compared with the national sample. At least half of the sites in Western Canada have a medical clinic. There have been few changes to other health care facilities across Western Canada over the last two years.

There is a medical clinic open in Spalding on a part-time basis when there is a visiting physician or a laboratory technician in town. Blood / urine testing and x-rays are also conducted at this facility on a part-time basis. The presence of these facilities will establish an important foundation to retain residents in an aging population. The closest regional centre to offer hospital and emergency services is located in Humboldt, just over 30 minutes away. For pharmacy needs,

Spalding residents must travel 10 kilometers to Naicam or to the health centre located roughly 23 kilometers away in Watson.

Table 3: Availability of Health Professionals - 2005

| Services | NRE Sites: | | | | Spalding: | |
|---------------------|------------|------|-------|------|-----------|------------|
| | Canada | | West | | 2005 | |
| | % Yes | | % Yes | | Within | Within |
| | 2003 | 2005 | 2003 | 2005 | the Site | 30 Minutes |
| Doctors | 36.4 | 41.7 | 50.0 | 44.4 | X | X |
| Nurses | 36.4 | 41.7 | 37.5 | 55.6 | X | ✓ |
| Dentists | 27.3 | 25.0 | 12.5 | 11.1 | X | X |
| Dental surgeons | 9.1 | 8.3 | 0.0 | 0.0 | X | X |
| Optometrists | 18.2 | 16.7 | 25.0 | 22.2 | X | X |
| Home care visits | 54.5 | 70.8 | 75.0 | 88.9 | ✓ | |
| VON | 13.6 | 20.8 | 0.0 | 0.0 | X | X |
| Social workers | 22.7 | 29.2 | 12.5 | 11.1 | X | X |
| Public health nurse | 31.8 | 37.5 | 50.0 | 66.7 | ✓ | |

Source: CRRF NRE 2003, 2005 Site Profiles.

The availability of health care professionals is also limited in small places. In fact, only home care visits are available in more than half of the sites across Canada in 2005 (Table 3). Even those services considered as essential, such as doctors, are only available in just over 41% of the sites across Canada. While health care professionals are generally more available in a higher proportion of Western Canada sites, dentists, dental surgeons, VONs, and social workers are more limited. Spalding has a limited range of health care professionals compared to other sites in Western Canada. Spalding residents have access to home care visits and a public health nurse in their community. However, due to recent cut backs through doctor shortages in Humboldt, there is no longer a doctor available to visit Spalding. The closest nurses are available within 30 minutes in Watson. Other more health professionals, such as optometrists and social workers, are located approximately 57 kilometres away in the regional centre of Humboldt. Residents, however, must travel approximately 169 kilometres away to Saskatoon to visit a dental surgeon.

Table 4: Availability of Health Programs / Services - 2005

| Services | NRE Sites: | | | | Spalding: | |
|------------------------|------------|------|-------|------|-----------|------------|
| | Canada | | West | | 2005 | |
| | % Yes | | % Yes | | Within | Within |
| | 2003 | 2005 | 2003 | 2005 | the Site | 30 Minutes |
| Physiotherapy | 22.7 | 25.0 | 25.0 | 11.1 | X | X |
| Speech therapy | 31.8 | 25.0 | 50.0 | 33.3 | X | X |
| Occupational therapy | 13.6 | 17.4 | 12.5 | 0.0 | X | X |
| Respite care | 22.7 | 21.7 | 50.0 | 25.0 | X | X |
| Prenatal care programs | * | 39.1 | * | 33.3 | ✓ | |

Source: CRRF NRE 2003, 2005 Site Profiles.

* Information was not collected for this service that year.

The availability of health care programs and services is also low in the sites examined across Canada. However, new services being tracked in 2005, including prenatal care programs, are more widely available (Table 4). Health care services and programs are less widely available in sites across Western Canada compared to the national sample. In particular, while half of the sites in Western Canada had respite care in 2003, just 25% of these sites are still able to offer this service in 2005. Spalding also has a limited range of specialized health care services. Residents have access to prenatal programs in their community. The closest centre to offer these specialized health care programs is beyond 30 minutes in Humboldt.

Protection Services

Protection services contribute to community capacity in a number of ways. For example, volunteer fire departments and various crime watch programs provide opportunities for community involvement and interaction, both of which can build trust and leadership.

Table 5: Availability of Protection Services - 2005

| Services | NRE Sites: | | | | Spalding: | |
|----------------------------------|------------|------|-------|-------|--------------------|----------------------|
| | Canada | | West | | 2005 | |
| | % Yes | | % Yes | | Within the Site | Within 30 Minutes |
| | 2003 | 2005 | 2003 | 2005 | | |
| Police (local/RCMP) | 22.7 | 33.3 | 25.0 | 33.3 | X | ✓ |
| Fire department | 68.2 | 79.2 | 87.5 | 100.0 | ✓ | |
| 911 emergency line | 86.4 | 83.3 | 100.0 | 100.0 | ✓ | |
| Security services | 4.5 | 12.5 | 0.0 | 22.2 | X | X |
| Alarm services | 22.7 | 37.5 | 37.5 | 44.4 | X | X |
| Neighbourhood watch | 31.8 | 29.2 | 37.5 | 33.3 | X | X |
| Rural crime watch | 13.6 | 16.7 | 25.0 | 33.3 | ✓ | |
| Victim's services – police based | * | 16.7 | * | 33.3 | X | ✓ |

Source: CRRF NRE 2003, 2005 Site Profiles.

* Information was not collected for this service that year.

Protection services are more available than most other services (Table 5). Most notably, fire departments and the 911 telephone number are available in more than half the sites across Canada. Since 2003, some sites across Canada appear to have recovered policing and fire department services. Most protection services are more available in Western Canada sites compared to the national sample. Spalding residents are served by a volunteer fire department, a 911 emergency line, and a rural crime watch program. The closest police detachment with police-based victim's services is located in Watson. Security services are available in Humboldt. However, the closest communities to offer alarm services are more than 150 kilometres away in either Prince Albert or Saskatoon.

Legal Services

Legal services are another example of specialized services that are often not found in rural areas. The absence of legal services has important implications as residents must commute to go to court, to access legal services such as preparation of wills or for purchasing real estate, or to have passports or affidavits signed.

Table 6: Availability of Legal Services - 2005

| Services | NRE Sites: | | | | Spalding: | |
|----------|------------|------|-------|------|-----------|------------|
| | Canada | | West | | 2005 | |
| | % Yes | | % Yes | | Within | Within |
| | 2003 | 2005 | 2003 | 2005 | the Site | 30 Minutes |
| Lawyer | 18.2 | 16.7 | 12.5 | 11.1 | X | ✓ |
| Notary | 40.9 | 45.8 | 50.0 | 55.6 | ✓ | |
| Court | 18.2 | 12.5 | 25.0 | 22.2 | X | X |

Source: CRRF NRE 2003, 2005 Site Profiles.

Overall, legal services are very limited in the study sites across Canada (Table 6). The availability of legal services in Western Canada sites is above the national sample. However, while more sites in Western Canada have a notary public, fewer of these sites have a lawyer or a court when compared to 2003 results. Spalding is similar to other Western Canada sites in that notary public services are available locally. The closest lawyer is accessible just 10 kilometres away in Naicam, while the closest court is beyond a 30 minute drive to Humboldt.

Financial Services

Businesses also play a role in providing a range of activities that enhance the quality of life of a place, as well as the viability and stability of the local economy. Business members also play an important role in community development as they can provide leadership in, and support for, local volunteer groups. Small local businesses are also an important source for fundraising and sponsorship of specific local organizations or events.

In general, credit unions, ATMs, insurance offices, and accounting services are found in half the rural and small town sites across Canada (Table 7). The availability of these services has remained fairly stable over the last two years. In 2005, more Western Canada sites have ATMs, micro-financing, and industrial parks compared to the national sample. Fewer sites in Western Canada have an accounting office.

Residents enjoy a range of choices for financial services within close proximity to Spalding. In Spalding, there is a credit union, an insurance office, and a micro-financing agency. In fact, the Spalding Community Development Corporation grants loans of up to \$10,000 for micro-financing. Other banking and ATM services, as well as real estate and accounting offices are located just ten kilometres away in Naicam.

Table 7: Availability of Financial / Business Services - 2005

| Services | NRE Sites: | | | | Spalding: | |
|-------------------------------|------------|------|-------|------|-----------|------------|
| | Canada | | West | | 2005 | |
| | % Yes | | % Yes | | Within | Within |
| | 2003 | 2005 | 2003 | 2005 | the Site | 30 Minutes |
| Banks | 36.4 | 33.3 | 37.5 | 33.3 | X | ✓ |
| Credit union/caisse populaire | 50.0 | 50.0 | 62.5 | 55.6 | ✓ | |
| ATM | 50.0 | 54.2 | 62.5 | 66.7 | X | ✓ |
| Micro-financing | 9.1 | 16.7 | 25.0 | 44.4 | ✓ | |
| Insurance office | 50.0 | 50.0 | 62.5 | 55.6 | ✓ | |
| Industrial park | 22.7 | 20.8 | 37.5 | 33.3 | X | X |
| Real estate office | 18.2 | 20.8 | 12.5 | 22.2 | X | ✓ |
| Accounting | 50.0 | 50.0 | 50.0 | 44.4 | X | ✓ |

Source: CRRF NRE 2003, 2005 Site Profiles.

Communications

Connectivity is crucial in the new economy. Communication services also allow residents to maintain contact with family and friends. With improved communication infrastructure, rural and small town places can improve local employment opportunities, and support business networks.

Table 8: Availability of Communication Services - 2005

| Services | NRE Sites: | | | | Spalding: | |
|----------------------|------------|------|-------|------|-----------|------------|
| | Canada | | West | | 2005 | |
| | % Yes | | % Yes | | Within | Within |
| | 2003 | 2005 | 2003 | 2005 | the Site | 30 Minutes |
| Cell phone – analog | 86.4 | 91.7 | 87.5 | 77.8 | ✓ | |
| Cell phone – digital | 40.9 | 83.3 | 25.0 | 77.8 | ✓ | |

Source: CRRF NRE 2003, 2005 Site Profiles.

Spalding residents and businesses benefit from the availability of both analog and digital cell phone service (Table 8). Overall, analog cell phone service is widely available across the study sites in Canada. Approximately 83% of the sites in the national sample also enjoy digital cell phone service. While fewer sites in Western Canada offer cell phone services compared to the national sample, there has been a substantial increase in the proportion of Western Canada sites that offer digital cell phone service compared to two years ago.

Elderly and Childcare Services

Childcare services provide an important part of the educational and care services in rural and small town places. Childcare also provides men and women with children an opportunity to participate in the labour force. Other services of importance are seniors' services including

nursing homes and retirement homes. These services are particularly important given the aging of the Canadian population.

An inventory of 24 sites across Canada indicates that while many are equipped to meet the needs of young families, others are not yet well equipped with seniors' care facilities (Table 9). In contrast to the national sample, sites in Western Canada are less equipped to offer daycare and elderly services. A challenge for young families in Spalding is the lack of daycare facilities within its community. Unfortunately, the closest community to offer daycare services is located in Humboldt. As such, young families must rely on informal support from family and friends. Another challenge, with its aging population, may be the lack of senior care facilities. If senior residents require a nursing home or a retirement home, they must move to Watson.

Table 9: Availability of Elderly and Daycare Services - 2005

| Services | NRE Sites: | | | | Spalding: | |
|----------------------------------|------------|------|-------|------|-----------|------------|
| | Canada | | West | | 2005 | |
| | % Yes | | % Yes | | Within | Within |
| | 2003 | 2005 | 2003 | 2005 | the Site | 30 Minutes |
| Daycare | 45.5 | 54.2 | 37.5 | 44.4 | X | X |
| Senior citizen's nursing home | 18.2 | 20.8 | 12.5 | 11.1 | X | ✓ |
| Senior citizen's retirement home | 33.3 | 37.5 | 25.0 | 33.3 | X | ✓ |

Source: CRRF NRE 2003, 2005 Site Profiles.

Government Services

Town halls and post offices are the most frequently available government services in rural and small town places. Post offices not only provide a service and identity, but also opportunities for routine social interaction to build relationships. Other government services play an important role in community capacity by providing a local source of expertise and knowledge upon which the community can draw.

The rural and small town sites examined across Canada do not have access to many government services (Table 10). Of particular concern to sites experiencing social and economic restructuring is that few of the sites have Employment Insurance or social assistance offices. Consequently, during restructuring or plant closures, households experiencing stress will have to go outside the site for information and assistance.

With the exception of Employment Insurance, more sites in Western Canada offer a range of government services to households experiencing economic and social restructuring compared to the national sample. However, fewer sites in Western Canada have a social assistance office compared to two years ago. For Spalding residents, they must travel more than 30 minutes to Humboldt and Melfort to access an Employment Insurance or social assistance office. However, Spalding residents have access to other government services including a provincial auto license office, a town hall, and a post office.

Table 10: Availability of Government Services - 2005

| Services | NRE Sites: | | | | Spalding: 2005 | |
|--------------------------------|-----------------|------|---------------|-------|--------------------|----------------------|
| | Canada % Yes | | West % Yes | | Within the Site | Within 30 Minutes |
| | 2003 | 2005 | 2003 | 2005 | | |
| Employment Insurance | 4.5 | 4.2 | 0.0 | 0.0 | X | X |
| Provincial auto license office | 18.2 | 16.7 | 50.0 | 44.4 | ✓ | |
| Social assistance office | 22.7 | 16.7 | 37.5 | 22.2 | X | X |
| Town hall | 68.2 | 70.8 | 87.5 | 88.9 | ✓ | |
| Post office | 81.8 | 83.3 | 100.0 | 100.0 | ✓ | |

Source: CRRF NRE 2003, 2005 Site Profiles.

Community Services

Community services can provide an important foundation from which to build relationships, and can be important sources to draw upon during times of economic and social stress. The availability of community services in rural and small town places varies considerably (Table 11). While fewer sites across Canada have a second hand stores compared to two years ago, more sites in the national sample offer clothing depots and senior drop-in centres.

Table 11: Availability of Community Services - 2005

| Services | NRE Sites: | | | | Spalding: 2005 | |
|-------------------------|-----------------|------|---------------|-------|--------------------|----------------------|
| | Canada % Yes | | West % Yes | | Within the Site | Within 30 Minutes |
| | 2003 | 2005 | 2003 | 2005 | | |
| Food bank | 31.8 | 25.0 | 25.0 | 33.3 | X | ✓ |
| Clothing exchange/depot | 18.2 | 29.2 | 0.0 | 33.3 | X | ✓ |
| Second hand stores | 40.9 | 29.2 | 37.5 | 33.3 | X | ✓ |
| Youth drop-in centre | 22.7 | 25.0 | 50.0 | 44.4 | ✓ | |
| Women's drop-in centre | 22.7 | 16.7 | 50.0 | 44.4 | X | X |
| Senior's drop-in centre | 31.8 | 41.7 | 75.0 | 55.6 | ✓ | |
| Half-way house | 4.5 | 4.2 | 12.5 | 0.0 | X | X |
| Women's resource centre | 9.1 | 8.3 | 0.0 | 11.1 | X | X |
| Women's safe house | * | 8.3 | * | 22.2 | X | X |
| Personal aid services | 31.8 | 37.5 | 37.5 | 33.3 | X | X |
| Victim's services | | | | | | |
| – comm. based | * | 25.0 | * | 44.4 | X | X |
| Churches | * | 95.8 | * | 100.0 | ✓ | |

Source: CRRF NRE 2003, 2005 Site Profiles.

* Information was not collected for this service that year.

Overall, sites in Western Canada are able to offer more community services when compared to all the sites across Canada. In fact, the availability of clothing depots has increased in the Western Canada sites since 2003. At least half of these sites continue to have a senior's drop-in centre or a church. A concern may stem from the decline in Western Canada sites of drop-in centres for seniors since 2003. These centres provide opportunities for interaction and help to

foster a sense of community. Spalding has both a youth drop-in centre and a senior's drop-in centre. Furthermore, in 2004, a new gospel church was completed in Spalding. These facilities will go a long way towards providing opportunities for social interaction and will assist in fostering a sense of community. However, given the out-migration of women from Spalding since 1996, it may be important to develop resources for women in the community. Currently, the closest drop-in centre and resource centre for women is more than an hour and a half away in Saskatoon. Access to a food bank, clothing exchange, and second hand store has improved for Spalding residents since 2003 as these services are now available in closer proximity to the community in Naicam.

Transportation

Transportation infrastructure can have important implications not only for attracting economic activity to a place, but also for enhancing the quality of life of vulnerable groups in rural and small town places. Transportation services, especially freight services, can play an important role in attracting industry by providing additional options to export products. However, without adequate, affordable transportation options, mobility can be difficult for women, seniors, or those with disabilities to move within the community and to access services in adjacent centres. Being mobile enables citizens to have access to services, to be involved in the community, to develop local friendship ties and support networks, and to experience social activities.

The higher availability of gas stations and automobile repair services in these places reflects Canada's general reliance on the automobile (Table 12). Other transportation services are less frequently available, most notably local transit service, passenger rail service, and airport service. When compared to sites across Canada, more Western Canada sites have an inter-community bus station, freight train service, an airport, helicopter port, taxi, and automobile repair shops. However, fewer Western sites have a boat or ferry terminal. While local automobile services remain stable in these communities, fewer sites in Western Canada offer freight train services compared to the 2003 results.

Table 12: Availability of Transport Services - 2005

| Services | NRE Sites: | | | | Spalding: | |
|-----------------------------|------------|------|-------|------|-----------|------------|
| | Canada | | West | | 2005 | |
| | % Yes | | % Yes | | Within | Within |
| | 2003 | 2005 | 2003 | 2005 | the Site | 30 Minutes |
| Local bus transit | 0.0 | 0.0 | 0.0 | 0.0 | X | X |
| Inter-community bus station | 31.8 | 29.2 | 62.5 | 55.6 | ✓ | |
| Train – passenger | 4.5 | 4.2 | 0.0 | 0.0 | X | X |
| Train – freight | 36.4 | 29.2 | 87.5 | 55.6 | ✓ | |
| Airport | 18.2 | 16.7 | 37.5 | 33.3 | X | X |
| Helicopter port | 22.7 | 25.0 | 37.5 | 33.3 | X | X |
| Boat/ferry terminal | 18.2 | 25.0 | 12.5 | 11.1 | X | X |
| Taxi | 27.3 | 25.0 | 25.0 | 33.3 | X | X |
| Gas station | 86.4 | 87.5 | 87.5 | 88.9 | ✓ | |
| Automobile repair | 63.6 | 70.8 | 87.5 | 88.9 | ✓ | |

Source: CRRF NRE 2003, 2005 Site Profiles.

In Spalding, the Saskatchewan Transportation Company (STC) operates inter-community bus service out of Cathy's Café. A freight train picks up grain once a week. Having this infrastructure in place is beneficial both for maintaining current agricultural businesses and for attracting new economic activity to the area. Other important transportation services in Spalding include a gas station and automobile repair shops. The closest airport is located in Humboldt. While Spalding does not have a taxi service, there are many people in Spalding who volunteer to drive individuals to nearby regional centres for medical reasons.

Recreation Services

When examining all of the sites, recreational services show the greatest range of availability compared to any other service category (Table 13). This bodes well for the retention and attraction of residents, as well as the overall quality of life of these places. More notable recreational services available include community playing fields, community centres, libraries, municipal parks, hiking trails, and campgrounds. Many of these services can be important places where events can foster a sense of community. Across Canada, most sites are also able to offer either an indoor skating rink or a community gym. Recreational services less frequently available across Canada include fitness facilities, such as athletic clubs and swimming pools, as well as entertainment features such as cinemas. Since 2003, live theatre and tennis courts are found in more sites in the national sample. Declines in recreational services between 2003 and 2005 in the national sample include outdoor municipal swimming pools and skiing trails.

In 2005, a greater proportion of sites in Western Canada offer recreational amenities such as curling rinks, indoor municipal skating rinks, community gym, municipal athletic club, live theatre, municipal parks, golf courses, and campgrounds. However, the availability of other amenities, such as public libraries, outdoor municipal skating rinks, and provincial parks are more limited compared to the national sample.

Spalding is able to offer a range of recreational services within the community for residents of various ages and fitness levels. These recreational services include a curling rink, bowling lanes, indoor skating rink, community playing field, community gym, community centre, museum, library, municipal parks, and campgrounds. However, the availability of other amenities, such as community playing fields, athletic clubs, outdoor municipal skating rinks, provincial parks, tennis courts, skiing trails, hiking trails, and golf courses are more limited compared to other sites in the national sample, as well as those across Western Canada.

Table 13: Availability of Recreation Services - 2005

| Services | NRE Sites: | | | | Spalding: 2005 | |
|---------------------------------|-----------------|------|---------------|-------|--------------------|----------------------|
| | Canada % Yes | | West % Yes | | Within the Site | Within 30 Minutes |
| | 2003 | 2005 | 2003 | 2005 | | |
| Curling rink | 31.8 | 37.5 | 75.0 | 77.8 | ✓ | |
| Bowling lanes | 22.7 | 20.8 | 25.0 | 22.2 | ✓ | |
| Indoor municipal swimming pool | 13.6 | 12.5 | 25.0 | 22.2 | X | X |
| Outdoor municipal swimming pool | 18.2 | 8.3 | 25.0 | 11.1 | X | ✓ |
| Indoor municipal skating rink | 50.0 | 54.2 | 75.0 | 77.8 | ✓ | |
| Outdoor municipal skating rink | 31.8 | 33.3 | 25.0 | 22.2 | X | X |
| Community playing field | 81.8 | 79.2 | 87.5 | 88.9 | X | ✓ |
| Community gym | 50.0 | 50.0 | 62.5 | 77.8 | ✓ | |
| Community centre | 81.8 | 75.0 | 87.5 | 77.8 | ✓ | |
| Private athletic club | 13.6 | 15.0 | 12.5 | 11.1 | X | X |
| Municipal athletic club | 18.2 | 16.7 | 37.5 | 33.3 | X | ✓ |
| Theatre (live performance) | 13.6 | 33.3 | 12.5 | 55.6 | X | ✓ |
| Cinema (movie theatre) | 4.5 | 0.0 | 0.0 | 0.0 | X | X |
| Museum | 36.4 | 41.7 | 37.5 | 44.4 | ✓ | |
| Library | 77.3 | 79.2 | 62.5 | 66.7 | ✓ | |
| Municipal parks | 77.3 | 79.2 | 100.0 | 100.0 | ✓ | |
| Provincial parks | 22.7 | 16.7 | 25.0 | 0.0 | X | X |
| Tennis courts | 31.8 | 45.8 | 37.5 | 44.4 | X | ✓ |
| Skiing trails | 50.0 | 37.5 | 62.5 | 33.3 | X | ✓ |
| Hiking trails | 63.6 | 62.5 | 62.5 | 55.6 | X | ✓ |
| Golf courses | 36.4 | 37.5 | 50.0 | 55.6 | X | ✓ |
| Campgrounds | 68.2 | 66.7 | 100.0 | 100.0 | ✓ | |

Source: CRRF NRE 2003, 2005 Site Profiles.

Shopping

Shopping services contribute to the success of the local economy and are considered to be an important gauge of economic health of rural and small town places. Shopping is also an important recreational activity and provides opportunities for social interaction. Low levels of shopping services can lead to out-of-town shopping and perhaps even out-migration.

The service inventory indicates that most sites across Canada are able to offer shopping services that residents would need to access on a more frequent basis, such as grocery stores (Table 14). In fact, basic shopping services have been increasing in the 24 sites examined in the national inventory. While a lower proportion of sites in Western Canada have a farmer's market, a greater proportion of these sites have a grocery store and liquor store. Spalding residents have access to most basic shopping services within their community, including the Co-op grocery store. The closest bakery is just 10 kilometres away in Naicam. A concern for the local community may be that out-of-town shopping will not just lead to economic leakage, but potentially out-migration if residents feel pressured to leave the community to access a range of services on a frequent basis. For more specialized shopping, Spalding residents must travel to Melfort, Prince Albert, or Saskatoon.

Table 14: Availability of Basic Shopping Services - 2005

| Services | NRE Sites: | | | | Spalding: 2005 | |
|-----------------|-----------------|------|---------------|------|--------------------|----------------------|
| | Canada % Yes | | West % Yes | | Within the Site | Within 30 Minutes |
| | 2003 | 2005 | 2003 | 2005 | | |
| Grocery store | 68.2 | 70.8 | 87.5 | 88.9 | ✓ | |
| Farmer's market | 13.6 | 25.0 | 12.5 | 11.1 | ✓ | |
| Liquor store | 54.5 | 62.5 | 75.0 | 88.9 | ✓ | |
| Bakery | 27.3 | 37.5 | 25.0 | 44.4 | X | ✓ |

Source: CRRF NRE 2003, 2005 Site Profiles.

Economic Development Organizations

Economic development organizations can play an important role in promoting the community to attract not only additional businesses, but also to attract a wider population base. While there is not a wide range of economic development organizations in these sites, it is particularly critical to note that only approximately 20% of the sites across Canada have a Chamber of Commerce (Table 15). As these organizations are comprised of local business individuals, they are important sources to draw upon during economic and social change. On the other hand, more sites in the national sample offer financial and business consulting services compared to two years ago.

Table 15: Availability of Economic / Development Organizations - 2005

| Services | NRE Sites: | | | | Spalding: 2005 | |
|---------------------------------|-----------------|------|---------------|------|--------------------|----------------------|
| | Canada % Yes | | West % Yes | | Within the Site | Within 30 Minutes |
| | 2003 | 2005 | 2003 | 2005 | | |
| Business Dev. Bank of Canada | 0.0 | 0.0 | 0.0 | 0.0 | X | X |
| Community Futures Dev. Corp. | 0.0 | 8.3 | 0.0 | 22.2 | X | X |
| Chamber of Commerce | 18.2 | 20.8 | 25.0 | 33.3 | X | X |
| Local bus. dev. corp. | 18.2 | 8.3 | 37.5 | 22.2 | ✓ | |
| Economic/community trust | 4.5 | 4.2 | 12.5 | 11.1 | X | X |
| Career training/placmt. program | 13.6 | 12.5 | 25.0 | 22.2 | X | X |
| Financial/business consulting | 27.3 | 37.5 | 37.5 | 55.6 | X | X |
| Real estate boards | 0.0 | 0.0 | 0.0 | 0.0 | X | X |
| Tourism associations | 27.3 | 12.5 | 25.0 | 0.0 | X | X |
| Rotary clubs | 18.2 | 12.5 | 12.5 | 11.1 | X | X |
| Retraining programs – general | * | 8.3 | * | 0.0 | X | X |
| Retraining programs – women | * | 0.0 | * | 0.0 | X | X |
| Women's leadership groups | * | 41.7 | * | 44.4 | ✓ | |

Source: CRRF NRE 2003, 2005 Site Profiles.

* Information was not collected for this service that year.

Economic development organizations are more widely available in the Western Canada sites compared to the national sample. In fact, there has been an increase in the proportion of Western Canada sites that have a Community Futures or financial or business consulting groups since

2003. More notable declines occurred, though, with the availability of local business development corporations and tourism associations in these sites. A great asset for Spalding is the Spalding Community Development Corporation that functions as a local business development corporation. The Red Hat Society provides Spalding with a leadership group for women. Other economic development organizations are located further away in regional centres, notably Humboldt, Melfort, Muenster, Regina, and Saskatoon.

Housing

Housing has been used as an incentive to attract residents to rural and small town places. However, lack of housing options as a population changes, or ages, can be a problem and can lead to out-migration. Housing options can improve the quality of life of residents, especially the more vulnerable citizens, including senior citizens or those with disabilities.

Table 16: Availability of Social Housing Services - 2005

| Services | NRE Sites: | | | | Spalding: | |
|---|------------|------|-------|------|--------------------|----------------------|
| | Canada | | West | | 2005 | |
| | % Yes | | % Yes | | Within the Site | Within 30 Minutes |
| | 2003 | 2005 | 2003 | 2005 | | |
| Co-op housing | 13.6 | 8.3 | 25.0 | 11.1 | X | X |
| Rent supplement units | 22.7 | 20.8 | 37.5 | 33.3 | ✓ | |
| Asstd./sub. housing – seniors | 31.8 | 50.0 | 50.0 | 66.7 | ✓ | |
| Asstd./sub. housing – families | 31.8 | 29.2 | 37.5 | 44.4 | ✓ | |
| Asstd./sub. housing – singles | 9.1 | 12.5 | 25.0 | 22.2 | ✓ | |
| Asstd./sub. housing - disabled/special needs | 13.6 | 12.5 | 25.0 | 22.2 | X | X |

Source: CRRF NRE 2003, 2005 Site Profiles.

Although, social housing does not appear to be widely available in sites across Canada, there have been some important changes (Table 16). Most notably, there has been an increase in the availability of assisted or subsidized housing for seniors from approximately 32% of the sites across Canada in 2003 to 50% in 2005. In Western Canada, more sites have all types of social housing compared to the national sample. In this context, while there has been a decline in Western Canada sites that have co-op housing, a greater proportion of these sites have assisted or subsidized housing for seniors compared to two years ago. A great asset for Spalding is the social housing available at Poplar Grove. Poplar Grove was initially designed for seniors. However, when these residences are empty, and no other seniors are interested or in need of this type of residence, they are available to others.

Challenges and Opportunities for Spalding, Saskatchewan

Although Spalding faces challenges in coping with on-going restructuring of the agricultural sector, it has a foundation of services that contribute to its capacity to cope with change. A challenge for Spalding will be to maintain health care services for its residents, particularly given the health care shortages currently experienced at the regional level. This challenge may be intensified with limited convenient transportation options to travel to regional centres for medical care. However, residents have shown strength and have come together to volunteer to take residents to regional centres to access these services. Another challenge for Spalding will be to reduce economic leakage as residents travel out of town for shopping services.

Fortunately, Spalding residents have access to a range of financial services to help them cope with economic restructuring. The Spalding Community Development Corporation is a great asset to the community and provides micro-financing loans. This is a valuable service for those wishing to develop small businesses in the community. Furthermore, Spalding is able to offer drop-in centres for youth and seniors. The availability of social housing for seniors is also an asset to this community. The development of a drop-in centre or a resource centre for women may help to mitigate out-migration and help women cope with economic and social restructuring. The community also offers a range of recreational assets. These assets will go a long way, not just in attracting tourists and economic activity, but also for retaining residents.

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